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#### HAND DELIVERED

February 13, 2018

Mayor Jack Blalock and Portsmouth City Council City of Portsmouth 1 Junkins Ave. Portsmouth, New Hampshire, 03801

Re: Request of Clipper Traders, LLC for Zoning Change from Office Research (OR) and Transportation Corridor (TC) to Character District 4 West End (CD4-W)

Property Location: 105 Bartlett Street Tax Map 157, Lot 1, 2; Map 164, Lot 1, 4 (also shown on Tax Maps 139 and 144)

Dear Mayor Blalock and Members of the Council:

On behalf of Clipper Traders, LLC ("Clipper"), please accept this letter and the attached exhibits in support of Clipper's request to initiate the Planning Board and City Council zoning change procedure for land between Bartlett Street and Maplewood Avenue, abutting the Boston and Maine railroad tracks, the North Mill Pond and the existing CD4-W zone, presently under contract for purchase from the Boston and Maine R.R.

## I. <u>EXHIBITS</u>

- 1. <u>Portsmouth Zoning Ordinance Office Research Dimensional Standards (§10.531</u> and §10.532).
- 2. <u>Portsmouth Zoning Ordinance Character District 4-West End Provisions.</u>
  - Figure 10.5A41.10B (CD4-W Development Standards)
  - §10.5A42.10 (Façade Types)
  - §10.5A42.12 (Building Placement)
  - §10.5A43.20 (Façade Modulation)
  - §10.5A43.30 (Building and Story Heights)
  - §10.5A43.40 (Maximum Building Footprint)

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- §10.5A43.60 (Building Types)
- §10.5A44.30 (Parking)
- §10.5A45 (Community Space)
- Map 10.5A21.B (Building Height Standards)
- 3. <u>Area of Rezoning Request -identifying surrounding zones including CD4-W</u> abutting the subject parcel.
- 4. <u>2/9/18 Concept Site Plan-by Winter Holben Architecture & Design.</u>
- 5. <u>1/30/18 Neighborhood PowerPoint presentation (partial).</u>
- 6. <u>Tax Maps 139, 144, 157, 164.</u>
- 7. Site photographs.

#### II. PROJECT/SITE HISTORY

The subject parcel is currently owned by Boston and Maine R.R. At about 10.67 acres, it abuts the North Mill Pond to the southwest, the Boston and Maine railroad tracks to the southeast, the Granite State Mineral storage yard to the northeast, Ricci Lumber Buildings and CD4-W zone to the northwest. Clipper is under contract to purchase a portion of the property from the railroad. Located upon the site are several Ricci Lumber buildings, the remains of the old locomotive turntable and roundhouse, and a functional machine shop. The northeastern portion of the site has traditionally been used by the railroad for railcar storage.

## III. ZONING DISTRICT ANALYSIS/DEVELOPMENT PLAN

Presently zoned Office Research and a sliver of Transportation Corridor (see Exhibit 3), Clipper is of the understanding that the OR designation is simply a placeholder, that an appropriate zoning district designation has not until now been particularly important because it has been used by and for the railroad for well over 100 years. The Office Research district purposes are "to provide for campus-style development of office buildings, research and development facilities, and complementary uses." (PZO section 10.410) Permitted in the OR

<sup>&</sup>lt;sup>1</sup> Clipper is in discussions with Boston and Maine concerning the purchase of the remainder of the property.

zone are such uses as residential care facilities, schools, museums, offices, hospitals, general service establishments, hotels, indoor and outdoor motor vehicle storage. (PZO section 10.440, Table of Uses) Residential uses are prohibited. Dimensionally, the OR zone adjacent to North Mill Pond requires large lots of 2 acres, 200' of frontage, and yards of 70 feet front, 50 feet rear and on the side. (PZO section 10.532) Building heights of up to 60 feet are permitted. (PZO section 10.531) (See **Exhibit 1**). Surrounded by CD4-W and other residential zones (See **Exhibit 3**), clearly the parcel should not be zoned OR. In addition to the railroad property, several other parcels including Ricci Lumber and Great Rhythm Brewing are in the OR/TC zones.

Clipper envisions a multi-building residential project. Still in the development stages, the present plans include a multilevel residential apartment building and several townhouse style buildings, the latter likely developed as condominiums. (See Exhibit 4).<sup>2</sup> Access to the site will be over the road from Bartlett Street, past Ricci Lumber and Great Rhythm to a roundabout, with driveways then servicing the buildings. *Id.* A preliminary neighborhood meeting was held at Great Rhythm on January 30, 2018, at which a PowerPoint presentation detailed the reasoning behind Clipper's request for a zoning change as well as exhibiting the site history and present plans. (See Exhibit 4). Attended by approximately 50 neighbors as well as several city councilors and planning staff members, Clipper believes that the preliminary presentation was enthusiastically well received. Of particular interest was Clipper's proposed public "Greenway" along the North Mill Pond for the entire length of the parcel to Bartlett Street.

In order to proceed with the intended redevelopment, it is necessary to rezone the OR/TC zones to permit residential use. After considering the zoning district options, including discussions with the Planning Department staff, Clipper believes that the most appropriate

<sup>&</sup>lt;sup>2</sup> Clipper submitted a subdivision plan for the portion of the property currently under agreement to the Planning Department on February 12, 2018.

zoning district for the parcel is CD4-W with the existing development incentives for providing the Greenway, simply requiring an extension of the existing CD4-W zone and West End Incentive Overlay District abutting the parcel to the southwest. (*See* Exhibit 3). This would also include an amendment to Map 10.5A21B to extend the adjacent 2-3 story (short 4<sup>th</sup>) height requirement area (45'maximum building height) over the rezoning area. (*See* Exhibit 2, Map 10.5A21B).

The purpose of character based zoning is:

to encourage development that is compatible with the established character of its surroundings and consistent with the City's goals for the preservation and or enhancement of the area. This is accomplished by providing a range of standards for the elements of development and buildings that define a place. (PZO section 10.5A 11)

The provisions of Article 5A character based zoning "shall take precedence over all other provisions of the zoning ordinance that are in conflict with Article 5A." (PZO section 10.5 A 14.10) The recently enacted (June 19, 2017) CD4-W district, developed after a lengthy period of vetting, including community input,

consists of a medium to high density area with a mix of building types and residential, retail and other commercial uses. There are shallow or no front yards and medium to no side yards, with variable private landscaping and on-site accessory parking. Streets have sidewalks and street trees or other pedestrian amenities and defined medium blocks. (PZO section 10.5 A 41. 10 B)

Development standards include yards from 5 to 15 feet, 50% front-line buildout, minimum lot area of 5000 s.f., lot area per dwelling unit 2500 s.f. and 15% minimum open space. The maximum building footprint is 15,000 s.f. Building heights of up to 45 feet are permitted. (PZO Sections 10.5 A 41.10 B; 10.5 a 43. 31; Map 10.5 A 20 1B.) The West End Incentive Overlay District amends these development standards to include: maximum building

footprint of 30,000 s.f.; minimum lot area of 2,000 s.f.; lot area per dwelling unit with no minimum; and an increase of 1 additional story up to 10 ft. in height. (PZO Section 10.5 A

46.10).

Based upon its investigation of the proposed rezoning area, the existence of the CD4-W

zone on a portion of the property to be acquired, surrounding zoning districts, discussions with

Planning Department staff and the neighborhood PowerPoint presentation, Clipper believes that

the parcel and its proposed project fits best with the purposes of the CD4-W zoning district and

its with incentives. Clipper also believes that an extension of that district to rezone the parcel is

both reasonable and in keeping with the requirements of the City Zoning Ordinance, Master Plan

and development regulations.

Clipper respectfully requests that the City proceed as required to rezone the identified

parcel CD4-W with West End Overlay and 2-3 story (short 4th) height requirements incentives,

with staff recommendation for approval. The development team would be happy to meet further

with City staff and/or provide any needed or requested additional exhibits, materials, or

information.

Respectfully submitted,

R. Timothy Phoenix

cc:

Juliet Walker, Planning Director

Clipper Traders, LLC

Winter Holben Architecture + Design

Ambit Engineering

Terra Firma Landscape Architecture

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# Exhibit 1

Portsmouth Zoning Ordinance - Office Research Dimensional Standards

# Section 10.530 Business and Industrial Districts

# 10.531 Table of Dimensional Standards - Business and Industrial Districts 1

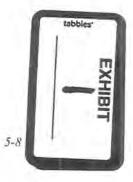
	В	GB	WB	I	WI	OR
Minimum Lot Dimensions						
Lot Area	20,000 sf	43,560 sf	20,000 sf	2 acres	2 acres	3 acres
Lot Area per dwelling unit	2,500 sf	NR	NR	NA	NA	NA
Continuous street frontage	100	200°	100	200°	200°	300, 5
Depth	803	100°	100'	200	200"	300, 2
Minimum Yard Dimensions						
Front	20°	30°	30'	70	70°	30, 2
Side	15,	30'	30'	50°	50'	73' 2
Rear	15'	50*	20'	50°	50"	30'
Maximum Structure Dimensions						
Structure height	50°	60°	35'	70° 3	70, 3	60' 3
Roof appurtenance height	10,	10'	10'	10	10*	10*
Building coverage	35%	30%	30%	50%	50%	30%
Floor Area Ratio	NR	NR	NR	NR	NR	NR
Minimum open space	15%	20%	20%	20%	20%	30%

#### Notes

 See Article 5A and Article 5B for dimensional standards in Character and Gateway Neighborhood Mixed Use Districts.

2. See Section 10,532.10 for requirements for lots adjacent to North Mill Pond.

 See Section 10.532.20 for reduced structure height within 200' of North Mill Pond or Piscataqua River. NA = Not Applicable NR = No Requirement



# 10.532 Exceptions to Dimensional Standards for Certain Lots in the Industrial and OR Districts

#### 10.532.10 North Mill Pond

In the Office Research district, tots in the area bounded by North Mill Pond, Maplewood Avenue, Islington Street and Bartlett Street shall be subject to the requirements of the Industrial district with respect to minimum lot area, street frontage, lot depth, and yards.

### 10.532.20 Building Height Setback from Waterfront

In the Industrial, Waterfront Industrial and Office Research districts, no portion of a **building** that is less than 200 feet from the **highest observable tide line** of the Piscataqua River or the North Mill Pond shall exceed 45 feet in height. Docking and offloading **structures** and equipment (such as cranes) are exempt from this restriction.

# 10.533 Special Yard Requirements on Lafayette Road

Notwithstanding the minimum **front yard** requirements specified in Section 10.521 or Section 10.531, for any **lot** adjoining Lafayette Road between the Route 1 Bypass and the Rye town line, no **building**, **structure**, parking area, or display or storage area shall be located less than 80 feet from the centerline of Lafayette Road or 30 feet from the sideline of Lafayette Road, whichever represents the greater **setback**, except as otherwise permitted by this Ordinance.

# 10.534 Inclusion of Waterfront Public Access in Open Space

In a Business or Industrial District, a portion of a **lot** that is used to provide public access along a waterfront shall be counted as **open space** for the purpose of satisfying the requirement for minimum **open space** on a **lot**, as follows:

- 10,534.10 Each square foot of lot area that is duly recorded and enforceable by the City as waterfront public access shall be counted as 1.5 square feet of required open space.
- Each square foot of lot area that is used for, but not enforceable by the City as, waterfront public access shall be counted as 1.0 square foot of required open space.

# Section 10.540 Airport Districts

In the Airport, Airport Industrial, Pease Industrial and Airport Business Commercial districts, land use controls are governed by State statute. The statute provides that land acquired by the Pease Development Authority (PDA) from the federal government is not subject to the City of Portsmouth's land use controls, including the Zoning Ordinance. but instead is subject to land use controls adopted by the PDA, consistent with the City's Master Plan. The dimensional regulations in the following table therefore have no direct

# Exhibit 2

Portsmouth Zoning Ordinance Character District 4-West End Provisions

Article 5A



# FIGURE 10.5A41.10B DEVELOPMENT STANDARDS CHARACTER DISTRICT 4—WEST END (CD4-W)

This district consists of a medium-to-high density area with a mix of **building** types and residential, retail, and other commercial **uses**. There are shallow or no **front yards** and medium to no **side yards**, with variable private **landscaping** and on-site accessory parking. **Streets** have **sidewalks** and **street** trees or other pedestrian amenities, and define medium **blocks**.











# FIGURE 10.5A41.10B DEVELOPMENT STANDARDS CHARACTER DISTRICT 4—WEST END (CD4-W)



#### **BUILDING PLACEMENT - PRINCIPAL BUILDING\***

Maximum principal front yard	10 ft	0
Maximum secondary front yard	15 ft	0
Side yard	NR	0
Minimum rear yard	Greater of 5 ft from rear lot line or 10 ft from center line of alley	
Minimum front lot line	50%	

<sup>\*</sup> Except for items listed under Section 10.5A42.12

#### **BUILDING AND LOT OCCUPATION**

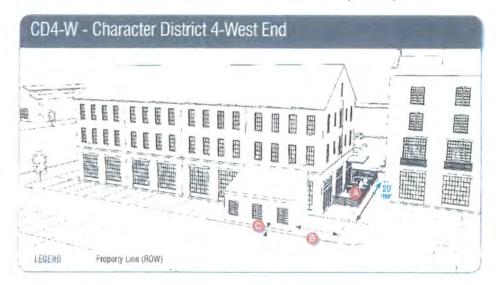
200 ft	
80 ft (see Section 10.5A43.20)	
50 ft	
60%	
15,000 sf (or as allowed by Section 10.5A43.40)	

Minimum lot area	5,000 sf
Minimum lot area per dwelling unit	2,500 sf
Minimum open space	15%
Maximum ground floor GFA per use	15,000 sf

#### **BUILDING FORM - PRINCIPAL BUILDING**

Building height	See Map 10.5A21.B & Section 10.5A43.30	
Maximum finished floor surface of <b>ground floor</b> above <b>sidewalk</b> grade	36"	
Minimum ground story height	12 ft	
Façade glazing: Shopfront façade Other façade types	70% min. 20% min. to 50% max.	
Roof type	flat, gable, hip, gambrel, mansard	
Roof pitch, if any		
Gable	6:12 min. to 12:12 max	
Hip	3:12 min.	
Mansard/gambrel	6:12 min. to 30:12 max.	

# FIGURE 10.5A41.10B DEVELOPMENT STANDARDS CHARACTER DISTRICT 4—WEST END (CD4-W)



#### **BUILDING PLACEMENT - OUTBUILDING**

Minimum front yard	20 ft behind a façade of a principal building		
Minimum side yard	0 ft	(8)	
Minimum rear yard	3 ft	6	

#### **BUILDING TYPES**

See Figure 10.5A43.60 f	for building type definitions
House	not permitted
Duplex	not permitted
Rowhouse	permitted
Apartment building	permitted
Live/work building	permitted*
Small commercial building	permitted
Large commercial building	permitted
ballallig	

<sup>\*</sup>Residential uses are not permitted on the ground floor

#### **BUILDING & LOT USE**

See Sections 10.5A30 and 10.440

#### **FAÇADE TYPES**

See Figure 10.5A43.10 for **façade** type definitions Except where required **façade** types are indicated on Map 10.5A21C, the below standards apply:

Porch	not permitted	
Stoop	permitted	
Step	permitted	
Shopfront	permitted	
Officefront	permitted	
Forecourt	not permitted	
Recessed-entry	permitted	

#### **PARKING**

See Section 10.5A44.30

#### **COMMUNITY SPACE**

See Section 10.5A45

### 10.5A42 Building Placement

#### 10.5A42.10 Yards

- 10.5A42.11 Yards shall be as required in Figures 10.5A41.10A-D (Development Standards).
- 10.5A42.12 Yards may be increased above the maximum permitted for truncated corners or other subtractive massing techniques, alleys, vehicular accessways, increased sidewalk width or community spaces.

#### 10.5A42.20 Façade Alignment

The façade facing the **principal front yard** shall be parallel to the **front lot line**. Where the **front lot line** is curved, the **façade** shall be parallel to a straight line connecting the points of intersection of the **front lot line** and the **side lot line**s.

#### 10.5A42.30 Outbuildings and Backbuildings

A detached **outbuilding**, or an **outbuilding** attached to a **principal building** with a **backbuilding**, may be built on each **lot** to the rear of the **principal building**, as illustrated generally in Figure 10.5A42.10 (Principal Building/Backbuilding/Outbuilding).

Principal Building
Backbuilding
Outbuilding
Property Line

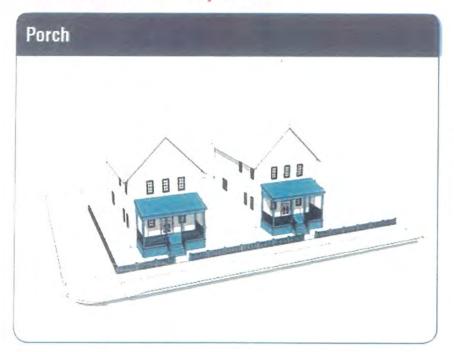
FIGURE 10.5A42.10 PRINCIPAL BUILDING/BACKBUILDING/OUTBUILDING

# 10.5A43 Building Form and Façades

#### 10.5A43.10 Façade Types

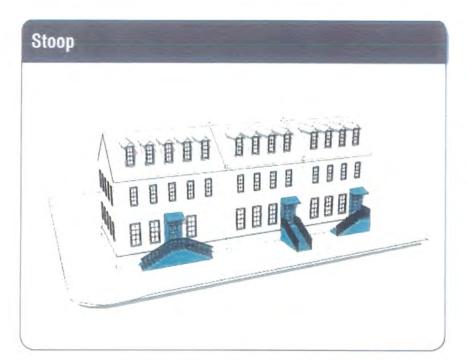
The **façade** facing the **principal front yard** shall conform to Figure 10.5A43.10 (Façade Types) and Figures 10.5A41.10A-D (Development Standards), and to any applicable **façade** type requirements indicated on the **Regulating Plan**. Permitted **building** form and **façade** types may be combined.

#### FIGURE 10.5A43.10 FAÇADE TYPES



The **façade** is set back from the **front lot line** with an attached porch or stoop permitted to **encroach**. This may be used with or without a fence to maintain **street** spatial definition.

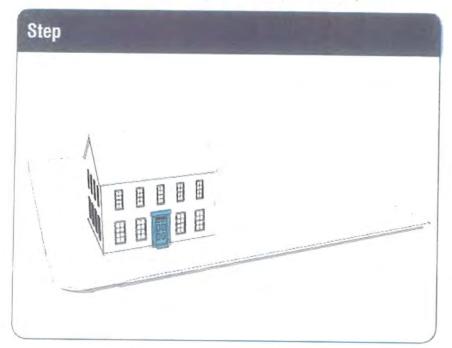
Permitted districts: CD4-L1, CD4-L2, G1, G2



The **façade** is aligned close to the **front lot line** with the **ground floor** elevated from the **sidewalk** for privacy. The entrance has an exterior stair and landing.

This type is recommended for **ground floor** residential **use**.

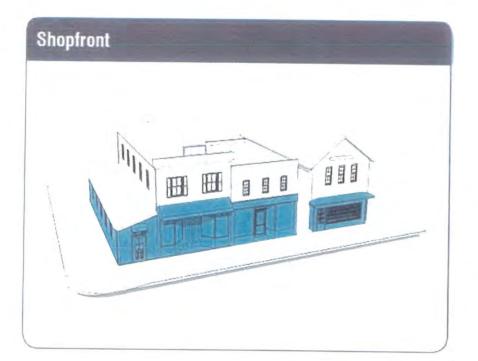
Permitted districts: CD5, CD4, CD4-W, CD4-L1, CD4-L2, G1, G2



The **façade** is aligned close to the **front lot line** with the **ground floor** elevated from the **sidewalk** for privacy. The entrance has an exterior single step without a landing.

This type is recommended for **ground floor** residential, **office** or retail **use**.

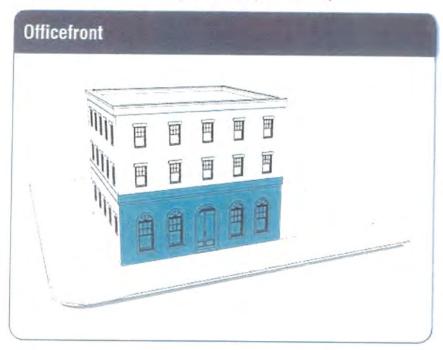
Permitted districts: CD5, CD4, CD4-W, G1, G2 Only permitted in CD4-L1 & CD4-L2 where indicated on Map 10.5A21C.



The **façade** is aligned close to the **front lot line** with the **building** entrance at **sidewalk** grade and with substantial glazing on the **ground floor**.

This type is conventional for retail, office or restaurant use.

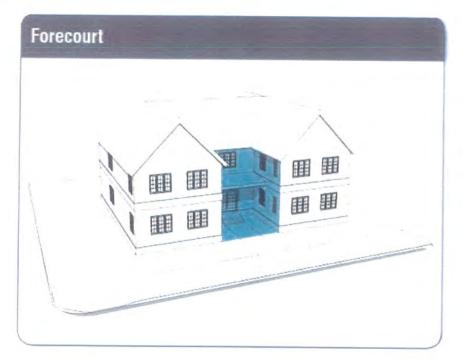
Permitted districts: CD5, CD4, CD4-W, CD4-L2, G1, G2 Only permitted in CD4-L1 where indicated on Map 10.5A21C.



The **façade** is aligned close to the **front lot line** with the building entrance at or elevated above **sidewalk** grade. It may have substantial glazing on the **sidewalk** level.

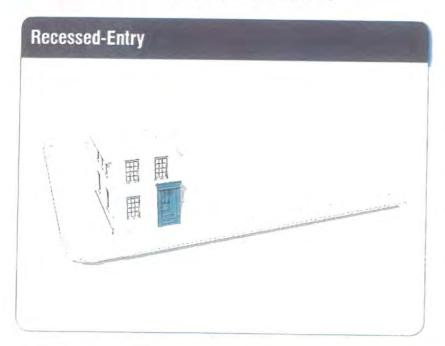
This type is conventional for **office use**.

Permitted districts: CD5, CD4, CD4-W, G1, G2 Only permitted in CD4-L1 & CD4-L2 where indicated on Map 10.5A21C.



The two ends of the **façade** are close to the **front lot line** and the central portion is set back.

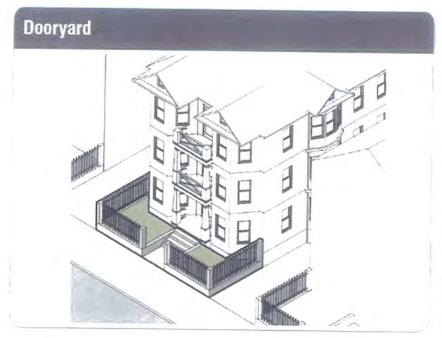
Permitted districts: CD4-L1, CD4-L2, G1, G2 This **façade** type is not permitted in the Downtown Overlay District.



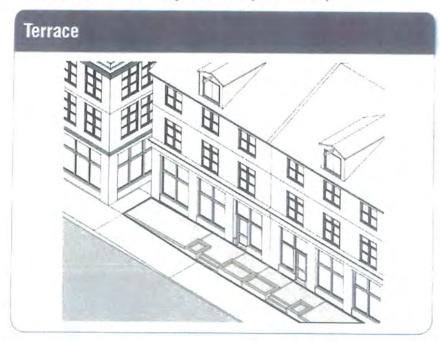
The **façade** is aligned close to the **front lot line** and the primary **building** entrance is recessed within the **façade**.

This type is conventional for residential use.

Permitted districts: CD4-L1, CD4-L2, CD4, CD4-W, CD5, G1, G2

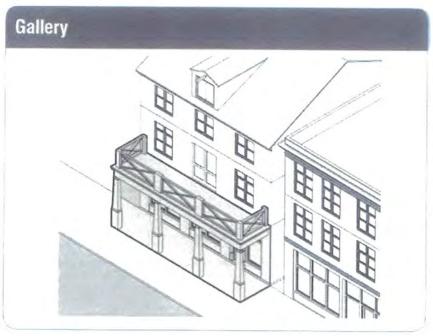


The building facade is aligned close to the street line, and the frontage is defined by a low wall, decorative fence or hedge providing a strong spatial definition from the public sidewalk. The result is a small semi-private yard containing the principal entrance. The yard may be slightly raised, sunken, or atgrade, and may be planted or landscaped. A paved walkway from the sidewalk to the front door is required. This type is commonly associated with ground floor residential use.

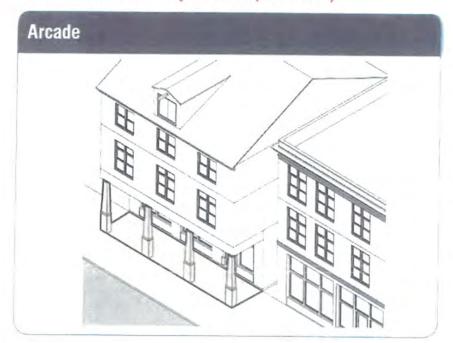


Building facade is at or near the street line with an elevated terrace that may encroach into the front yard or setback providing level or terraced public circulation along the façade. This type can be used to provide atgrade access while accommodating a grade change along a street line. Frequent steps up to the terrace are necessary to avoid dead walls and maximize access. This type is required to be used in conjunction with other facade types to define individual or shared entries facing the street.

Permitted districts: G1, G2



The **building** facade is set back from the **street** line with an attached one or two **story** cantilevered shed or a lightweight colonnade that is built to the **street** line. This type is intended for **buildings** with **ground floor** commercial, hospitality or retail uses. This facade type is required to be used in conjunction with other types to define individual or shared first floor entries facing the street.



Only the **ground floor** level of the **building** facade is set back from the **street** line. The **building** facade for the upper floors is at the **street** line and is supported by a colonnade with habitable space above. This façade type is intended for **buildings** with **ground floor** commercial, hospitality or retail uses. This type is required to be used in conjunction with other facade types to define individual or shared first floor entries facing the street.

#### 10.5A43.20 Façade Modulation

- 10.5A43.21 Except as listed in 10.5A43.22, a façade shall be modulated by major breaks in the façade plane and/or changes in exterior materials or rooflines. No individual section of a façade shall be longer than the maximum façade modulation length listed in Figures 10.5A41.10A-D (Development Standards).
- 10.5A43.22 In the Historic District, Façades that have a high degree of fenestration, traditional masonry detailing, and traditional window styling (including windows recessed in the openings and with multiple panes) shall be exempt from the façade modulation requirements listed in Figures 10.5A41.10A-D (Development Standards).

#### 10.5A43.30 Building and Story Heights

10.5A43.31 Specific height requirement areas are designated on Map 10.5A21B. The maximum building height in each height requirement area shall be as follows:

Height Requirement Area	Minimum Height in Stories	Maximum Height in Stories	Maximum Height in Feet
1 story	1	1	20
2 stories	2	2	35
2 stories (short 3rd)	2	2 + short 3rd	35
2-3 stories	2	3	40
2-3 stories (short 4th)	2	3 + short 4th	45
2-4 stories	2	4	50
2-4 stories (short 5th)	2	4 + short 5th	60
2-5 stories	2	5	60

- 10.5A43.32 A roof appurtenance may exceed the maximum allowed building height as specified on Map 10.5A21B (Building Height Standards) by 10 feet, subject to the following:
  - (a) All roof appurtenances and other features that exceed the allowed building height for the zoning district shall not exceed 33 percent of the total roof area of the structure and, except for elevators and stair towers, shall be set back at least 10 feet from any edge of the roof.
  - (b) Solar energy panels shall not be subject to the 33 percent limitation provided that they are not visible from a point 20 feet above the edge of the street right-of-way on the opposite side of the street.
  - (c) The area of roof appurtenances that comply with this section shall not be considered as part of the building's gross floor area calculations.
- 10.5A43.33 A development that is not located in an incentive overlay district and that contains at least one acre of lot area shall be allowed an additional story in height (up to 10 feet) if at least 20% of the property is assigned and

improved as a **community space**. Such **community space** shall count toward the required **open space** listed in Figures 10.5A41.10A-D (Development Standards). The size, location and type of the **community space** shall be based on the size and location of the **development**, and the proposed and **adjacent uses**.

## 10.5A43.40 Maximum Building Footprint

- 10.5A43.41 No building or structure footprint shall exceed the applicable maximum building footprint listed in Figures 10.5A41.10A-D (Development Standards) except as provided in Sections 10.5A43.42-44 below.
- 10.5A43.42 In the CD5 district, a detached liner building may have a building footprint of up to 30,000 sq. ft. if it meets all other development standards and is integrated into a parking structure through the provision of community space or shared access.
- 10.5A43.43 For a building that contains ground floor parking, a parking garage or underground parking levels, and is not subject to Section 10.5A43.42, the Planning Board may grant a conditional use permit to allow a building footprint of up to 30,000 sq. ft. in the CD4 or CD4-W districts, and up to 40,000 sq. ft. in the CD5 district, if all of the following criteria are met:
  - (a) No story above the ground floor parking shall be greater than 20,000 sq. ft. in the CD4 or CD4-W districts or 30,000 sq. ft. in the CD5 district.
  - (b) All ground floor parking areas shall be separated from any public or private street by a liner building.
  - (c) At least 50% of the gross floor area of the ground floor shall be dedicated to parking.
  - (d) At least 30% of the property shall be assigned and improved as community space. Such community space shall count toward the required open space listed under Figures 10.5A41.10A-D (Development Standards) and community space required under Section 10.5A46.20. The size, location and type of the community space shall be determined by the Planning Board based on the size and location of the development, and the proposed and adjacent uses.
  - (e) The development shall comply with all applicable standards of the ordinance and the City's land use regulations.
- 10.5A43,44 The building footprint of a parking structure shall be no greater than 40,000 sq. ft., and the façade length shall be no greater than 300 feet.

#### 10.5A43.50 Streetscreens

Any streetscreen in a front yard shall be built on the same plane as the façade of the principal building and shall be between 3.5 and 4.0 feet in height.

# 10.5A43.60 Building Types

**Building**s in each Character district shall be of one or more of the **building** types specified for such Character district in Figure 10.5A43.60 (Building Types).

#### FIGURE 10.5A43.60 BUILDING TYPES

#### House



A residential **building** that has the appearance of a **single-family dwelling**, with **yard**s on all sides.

#### Permitted districts: CD4-L1, CD4-L2

This **building** type is not permitted in the Downtown Overlay District.

## Duplex



A residential **building** with two vertically-separated units with separate entrances. The **building** may have **yards** on all sides, or it may be divided along the party wall by a **lot line** where permitted by the standards of the Character district.

# Permitted districts:

CD4-L1, CD4-L2

This **building** type is not permitted in the Downtown Overlay District.

#### Rowhouse



A **building** that may occupy the full width of the **lot** and shares a party wall with one or more **building**s of the same type, with a minimal **front yard**.

#### Permitted districts:

CD4, CD4-W, CD4-L1, CD4-L2 This **building** type is not permitted in the Downtown Overlay District.

## Apartment Building



A **building** that has the appearance of a **multifamily dwelling**, with **yard**s on all sides.

# Permitted districts:

CD4, CD4-W, CD4-L1, CD4-L2, G1, G2

This **building** type is not permitted in the Downtown Overlay District.

# Live / Work Building



A **building** designed to accommodate a **ground floor** commercial **use** and a residential **use** above or beside.

#### Permitted districts:

CD5, CD4, CD4-W, CD4-L1, CD4-L2, G1, G2

Residential **use**s are not permitted on the **ground floor** in the Downtown Overlay District.

# Small Commercial Building



A **building** with a **shopfront** or **officefront façade** type and minimal or no **front yard**, and that is no more than 3 **stories** in height.

#### Permitted districts:

CD5, CD4, CD4-W, CD4-L2, G1, G2

# Large Commercial Building



A **building** with a shopfront or **officefront façade** type and minimal or no **front yard**, and that is 4 or more **stories** in height.

Permitted districts: CD5, CD4, CD4-W, G1, G2



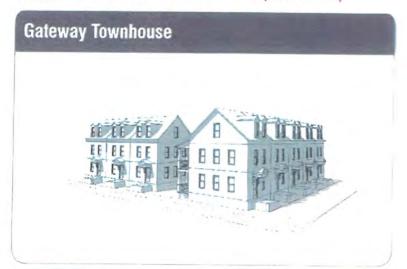
A small detached **single family dwelling** with narrow massing.

Permitted districts: G1, G2

# **Paired House**



A residential building type with narrow massing and horizontally attached or semi-attached **dwelling units** generally perpendicular to the **front lot line**. These **building**s contain up to 3 **dwelling units** and are often designed to resemble large farmhouses with attached carriage houses.



These small footprint attached single family residential buildings have narrow massing and may be located on individual or common lots. Each unit is separated horizontally by a common wall and groups of buildings may be separated by a common driveway or community space.

Permitted districts: G1, G2

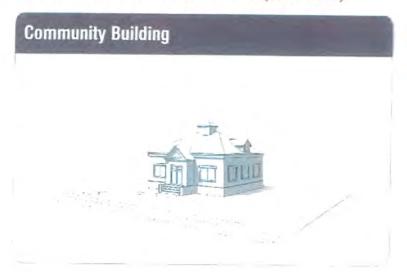


A variable footprint **building type** that typically accommodates a variety of **ground floor** commercial uses and upper residential and office uses at the scale that compliments the historic character of the neighborhood.

Permitted districts: G1, G2



A **building** located and designed to accommodate a small footprint for fabrication and light industrial uses. Flex buildings are also used to provide affordable space to small and creative business enterprises.



A **building** located and designed to accommodate public or civic uses such as a neighborhood center and similar public gathering facilities and spaces.

Community Buildings may be privately owned and operated as an accessory **building** and amenity for a residential and mixed use developments.

# 10.5A44 Off-Street Parking and Loading Requirements

#### 10.5A44.10 General

- 10.5A44.11 Except as otherwise provided in this Section, all buildings, structures and uses in the Character districts and Civic districts shall comply with the off-street parking requirements set forth in Section 10.1110.
- 10.5A44.12 Buildings, structures and uses in the Character districts and Civic districts that are also within the Downtown Overlay District shall comply with the additional standards in Section 10.643.

## 10.5A44.20 Number of Required Spaces

- 10.5A44.21 Uses in the Character districts and Civic districts that are not located in the Downtown Overlay District shall provide off-street parking in accordance with Section 10.1112.
- 10.5A44.22 Uses in the Character districts and Civic districts that are included in the Downtown Overlay District shall comply with the off-street parking requirements for the Downtown Overlay District in accordance with Section 10.1115.
- 10.5A44.23 Subject to approval by the Planning Board, any portion of the required offstreet parking spaces may be dedicated to public use.

# 10.5A44.30 Parking, Loading, and Driveway Locations and Standards

- 10.5A44.31 All off-street parking spaces shall be located at least 20 feet behind any façade of a principal building, except when in an underground parking level. This restriction shall not apply to off-street parking for a single-family or two-family dwelling.
- 10.5A44.32 Parking lots and loading areas shall be screened from the street by a building or streetscreen except for any driveway.
- 10.5A44.33 Driveways at the street and within a required front yard shall be no wider than 24 feet.
- 10.5A44.34 All parking lots, garages, and parking structures shall include a pedestrian exit directly to a front lot line.
- 10.5A44.35 The above-ground portion of a parking structure or garage shall have a liner building at least the height of the ground floor along the entire width of any front yard except for driveways and pedestrian entrances.
- 10.5A44.36 A parking lot containing more than 75 parking spaces shall have least one internal pedestrian walkway at least 8 feet wide that is paved differently from the parking spaces with respect to texture, material, style, and/or color.

#### 10.5A44.40 Parking Lot Landscaping

Parking tots that contain 10 or more spaces shall conform to the following:

#### 10.5A44.41 Landscape islands:

- (a) Parking lots shall contain one landscaped island for every 10
  parking spaces.
- (b) A parking lot with more than one landscaped island shall have such islands distributed throughout the parking lot.
- (c) Each landscaped island shall be a minimum of 325 square feet.

#### 10.5A44.42 Trees:

- (a) Parking lots shall contain at least one tree for every 7 parking spaces.
- (b) No parking space shall be more than 75 feet from a tree within the lot, as measured from the center of the tree to the nearest line demarcating the space.
- (c) All trees shall be separated from paved surfaces by at least 3 feet.
- 10.5A44.43 All landscaping required pursuant to this Section 10.5A44.40 shall be located and designed in a manner to protect the vegetation from vehicular damage.

## 10.5A44.50 Loading Docks, Storage and Service Areas

Loading docks, storage and service areas shall not be permitted between the **principal** building and any front lot line;

# 10.5A45 Community Spaces

- 10.5A45.10 Figure 10.5A45.10 (Community Spaces) describes the types of community spaces that may be provided as part of a development in accordance with Sections 10.5A42, 10.5A43 or 10.5A46.10.
- 10.5A45.20 A community space that is provided on site and otherwise qualifies as open space shall count towards the open space requirement for the development.

#### FIGURE 10.5A45.10 COMMUNITY SPACES



An area of natural, semi-natural, or planted space set aside for human enjoyment and recreation or for the protection of wildlife or natural habitats. A **park** may consist of grassy areas, trees and other natural or planted landscape features, and may also contain walking **path**s and trails, monuments, fountains, playground equipment, benches, picnic tables and similar amenities.



A linear **community space** that may follow natural corridors providing unstructured and limited amounts of structured recreation. A **greenway** may be spatially defined by **landscaping** rather than buildings. Its landscape shall consist of **path**s and trails, waterbodies, and trees, naturalistically disposed.



A paved/brick pedestrian connector between buildings. **Pedestrian alley**s provide shortcuts through long blocks and connect **community space**s and parking areas with **streets**. **Pedestrian alley**s may be covered by a roof and/or lined by **shopfronts**. The minimum width shall be 15 feet.



A wide pedestrian **sidewalk** located between the building façade and the public right of way. Wide pedestrian **sidewalk**s provide space between the **façade** and the curbline for comfortable pedestrian movement, **street** trees and **street** furniture.

## FIGURE 10.5A45.10 COMMUNITY SPACES (CONTINUED)



A **community space** available for unstructured recreation and community purposes. A **square** is spatially defined by buildings. Its landscape shall consist of **paths**, ground cover and trees, formally disposed. **Squares** shall be located at the intersection of important **streets**. The minimum size shall be 1/8 acre.



A **community space** available for community purposes and commercial activities. A **plaza** should be spatially defined by buildings. Its landscape should consist primarily of pavement. Trees are optional. Plazas should be located at the intersection of important **streets**. The minimum size shall be 1/8 acre.



A **community space** available for informal activities in close proximity to neighborhood residences. A **pocket park** is spatially defined by buildings. Its landscape shall consist of **path**s, lawns and trees, formally disposed. The minimum size shall be 500 sq. ft.



A **community space** designed and equipped for the recreation of children. A **playground** should be fenced and may include an open shelter. Playgrounds shall be interspersed within residential areas and may be placed within a block. **Playground**s may be included within **parks** and greens. The minimum size shall be 500 sq. ft.

## FIGURE 10.5A45.10 COMMUNITY SPACES (CONTINUED)

#### Recreation Field or Court



A publicly accessible **open space** designed and equipped for active recreation and organized sports. Playing fields and courts may include grass, artificial turf, clay, dirt, stone dust, concrete, asphalt, ice or other pervious or impervious materials to support various sporting events.

Permitted districts: G1, G2

#### Common or Green



A space for active and passive recreation and gathering purposes. A common or green is a free-standing site with thoroughfares on all sides and landscape consisting of naturally disposed lawns, paths, and trees.

Permitted districts: G1, G2

#### Community Garden or Farm



A space designed as individual garden plots available to residents for urban agriculture purposes, including storage facilities for necessary equipment. Community gardens may be freestanding or incorporated as a subordinate feature of a community park, neighborhood park, or pocket park.

Permitted districts: G1, G2

# **Outdoor Dining Cafe**



Outdoor dining cafes are permitted as an ancillary activity of any restaurant, pub, or other food and drink establishment. The operator of the outdoor dining cafe may be granted permission from the City for locations on the public sidewalk.

## FIGURE 10.5A45.10 COMMUNITY SPACES (CONTINUED)



A courtyard or court is an enclosed area, often surrounded by a **building** or complex that is open to the sky.

## 10.5A46 Incentive Overlay Districts

The Incentive Overlay Districts are designated on Map 10.5A21B. In such areas, certain specified **development** standards may be modified as set forth in Section 10.5A46.10 below, if the **development** provides **community space** or **workforce housing** in accordance with Section 10.5A46.20, as applicable:

10.5A46.10 Incentives to Development Standards

DEVELOPMENT	INCENTIVES		
STANDARDS	North End Incentive Overlay District	West End Incentive Overlay District	
Maximum building coverage	No Change	80%	
Maximum building footprint	30,000 sf	30,000 sf	
Minimum lot area	No Change	2,000 sf	
Minimum lot area per dwelling unit	No Change	No minimum	
Maximum building height	Plus I <b>story</b> up to 10 ft <sup>1</sup>	Plus I <b>story</b> up to 10 ft <sup>1,2</sup>	
Minimum <b>off-street parking</b>	Residential: 1 space per dwelling unit 0.5 space per micro- unit	Residential: 1 space per dwelling unit 0.5 space per micro-unit Non-residential: 25% reduction from underlying standard	

In order to receive the **building height** incentive, the **sidewalk** width in front of any **façade** shall be at least 10 feet plus two feet for each story of **building height** above three stories. Any property area needed to comply with this requirement shall count as **open space** as listed in Figures 10.5A41.10A-D (Development Standards) as **community space**; even if less than 15 feet in width.

#### 10.5A46.20 Requirements to Receive Incentives to the Development Standards

10.5A46.21 For a **tot** located **adjacent** to, or within 100 feet of, North Mill Pond. Hodgson Brook or the Piscataqua River, the **development** shall include a **community space** consisting of a continuous public **greenway** at least 20 feet in width that is parallel to the waterfront for the entire length of the **rear** or **side lot line**. The **greenway** shall include legal and physical access to abutting **tots** or public ways. When access is not available due to current conditions on an abutting **tot**, provisions shall be made for future access in a location determined by the Planning Board.

<sup>&</sup>lt;sup>2</sup> For parcels over 80,000 sq. ft. in area that are located south of Islington Street, up to two stories or 20 feet may be added to the maximum **building height** provided both requirements listed under Section 10.5A46.22 (1) and (2) are met.

- 10.5A46.22 For a lot that is more than 100 feet from North Mill Pond, Hodgson Brook or the Piscataqua River, the development shall include either a community space or workforce housing as specified below:
  - (1) Community space option All of the following criteria shall be met:
    - (a) The community space shall be a community space type that is permitted within the applicable Character district.
    - (b) The community space shall constitute at least 20% of the gross area of the lot and shall not have any dimension less than 15 feet.
    - (c) The community space shall adjoin the public sidewalk and shall be open on one or more sides to the sidewalk.
    - (d) The community space shall include trees and other landscaping to provide shade and reduce noise, and pedestrian amenities such as overlooks, benches, lighting and other street furniture.
    - (e) The community space shall be located on or adjacent to the same lot as the development, except as provided in (f) below.
    - (f) The Planning Board may grant a conditional use permit to allow a proposed community space to be located on a different tot than the development if it finds that all of the following criteria will be met:
      - An appropriate community space cannot feasibly be provided on the same lot as the development.
      - (ii) The proposed community space is within the same Incentive Overlay District as the development.
      - (iii) The proposed community space is suited to the scale, density, uses and character of the surrounding properties.
  - (2) Workforce housing option One or more of the following criteria shall be met:
    - (a) At least 30% of the dwelling units within a building, but no less than three units, shall be workforce housing units for sale (affordable to a household with an income of no more than 100 percent of the area median income for a 4-person household). Such units shall be at least the average gross floor area of the proposed units in the building or 1,000 sq. ft., whichever is greater. The workforce housing units shall be distributed throughout the building wherever dwelling units are located; or
    - (b) At least 10% of the dwelling units within a building, or at least two units, shall be workforce housing units for rent (affordable to a household with an income of no more than 60 percent of the area median income for a 3-person household). Such units shall be at least the average gross floor area of the proposed units in the building or 800 sq. ft., whichever is greater. The workforce housing units shall be distributed throughout the building wherever dwelling units are located.

- 10.5A46.23 When a proposed **development** in an Incentive Overlay District includes **community space** in excess of the amount required to support a proposed incentive under Section 10.5A43.43 or Sections 10.5A46.10 through 10.5A46.22, the Planning Board may grant a conditional use permit to allow the excess **community space** to be credited to the developer or its assigns for use in another **development** in the same Incentive Overlay District.
  - (1) The conditional use permit shall specify the total amount of community space provided, the portion of such community space to be credited toward incentives in the proposed development, and the amount of excess community space that may be credited toward a future project in accordance with the standards set forth in Section 10.5A43.43 or Sections 10.5A46.10 through 10.5A46.22.
  - (2) The conditional use permit may allow for conveyance to the City of unimproved land in lieu of community space that conforms to the types shown in Figure 10.5A45.10, subject to the following:
    - (a) The application for a conditional use permit to credit unimproved land in lieu of community space shall include a complete site plan and design for the proposed community space.
    - (b) In order for a future **development** to receive incentive credit for the excess unimproved land, the future developer will be required to improve the land to be a conforming **community space** as determined by the Planning Board at the time of site plan approval, except as provided in (c) below.
    - (c) At any time after receiving title to such unimproved land, the City may, at its option, improve such land to be a conforming community space. If the City exercises this option, in order for a future development to receive the incentive credit, the future developer shall pay to the City an amount representing the cost to the City of carrying out the improvements that were required to improve the land to be a conforming community space.
  - (3) The terms of the conditional use permit shall be documented in a Prospective Development Incentive Agreement (PDIA) to be entered into between the developer and the Planning Department. The maximum term of a PDIA shall not exceed fifteen (15) years, following which the rights to any unused incentive shall become null and void.
  - (4) The only effect of a conditional use permit and PDIA under this section shall be to increase the allowable building footprint or building height, or to reduce the required off-street parking, in accordance with Section 10.5A43.43 or Sections 10.5A46.10 through 10.5A46.22.

- (5) The granting of a conditional use permit and the execution of a PDIA under this Section 10 5A46.23 shall not be deemed to supersede or waive any of the other provisions of this Article 5A or other applicable provisions of this Ordinance, nor shall such approval be considered to represent the granting of land use approval for any future development.
- (6) Future use of the excess community space to support a future project shall require the granting of a conditional use permit by the Planning Board, whether or not the community space is on the same parcel as the future project.

#### Section 10,5A50 Civic Districts

#### 10.5A51 Purpose

10.5A51.10 Civic districts are designated to preserve existing buildings and uses which are open to the general public and owned and operated by a not-for-profit organization or entity other than the City of Portsmouth.

#### 10.5A52 Standards

- 10.5A52.10 Permitted uses in the Civic district are uses open to the general public and dedicated to arts, culture, education, religion, recreation, government, transit, gardening, horticulture, public gathering, assembly or meeting.
- 10.5A52.20 Structures may be converted to other civic uses permitted under 10.5A52.10.
- 10.5A52,30 When specified in the Site Plan Review Regulations. Site Plan approval is required for changes made to existing structures or the lot.
- 10.5A52.40 New structures, alterations and expansions of existing structures in the Civic district are exempt from the requirements of 10.5A42 and 10.5A43 provided that all uses remain civic.
- 10.5A52.50 Structures in the Civic district that are proposed for and/or converted to non-civic uses permitted under 10.5A30 shall require Regulating Plan amendment as set forth in Section 10.5A22.

#### Section 10.5A60 Definitions

This Section provides definitions for certain terms in Article 5A and Article 5B that are not otherwise defined in Article 5A, Article 5B, or Article 15:

#### Backbuilding

A single-story structure connecting a principal building to an outbuilding. See Figure 10.5A42.10 (Principal Building/Backbuilding/Outbuilding).

# Height

# Map 10.5A21B Building Height Standards

# **Legend**

Heigh	Height M	Maximum
area		plaht"
	1 Story	20.
	2 Stones	35
	2 Stories (short 3rd*)	35.
-	2-3 Stories	40.
١	2-3 Stones (short 4th*)	45.
-	2-4 Stones	.09
	2-4 Stones (short 5th*)	.8
	2-5 Stones	.09

Perithouse Levels may exceed the building height by 2 feet

top story below the comice line of a sloped nod that is at least 20% shorter in height han the story below, or 2) a story within a manasid roof with a pitch no greater than 30 12. 1 A short story includes either 1) use of a

2. When a lot is assigned to more than one height requirementstandard refer to the requirements listed in Section 10,5A21.22.

3. Atto space within either a gable, gambrei, hip or hip-top marsard roof or a penthouse livel on a flat roof a not considered a story. Atto space is permitted above the top story provided the proposed building is no greater than the maximum building height.

# Incentive Overlay Districts

Within the incentive Overlay Districts, certain specified development standards including height, density and parking, may be modified pursuant to Section 10 5A47

Between Maplewood Avenue and Russell Street. The Boundary of the North End Incentive Overtay Duthot is established at 100 leef from the mean high water line. . . . . North End Incentive Overlay District

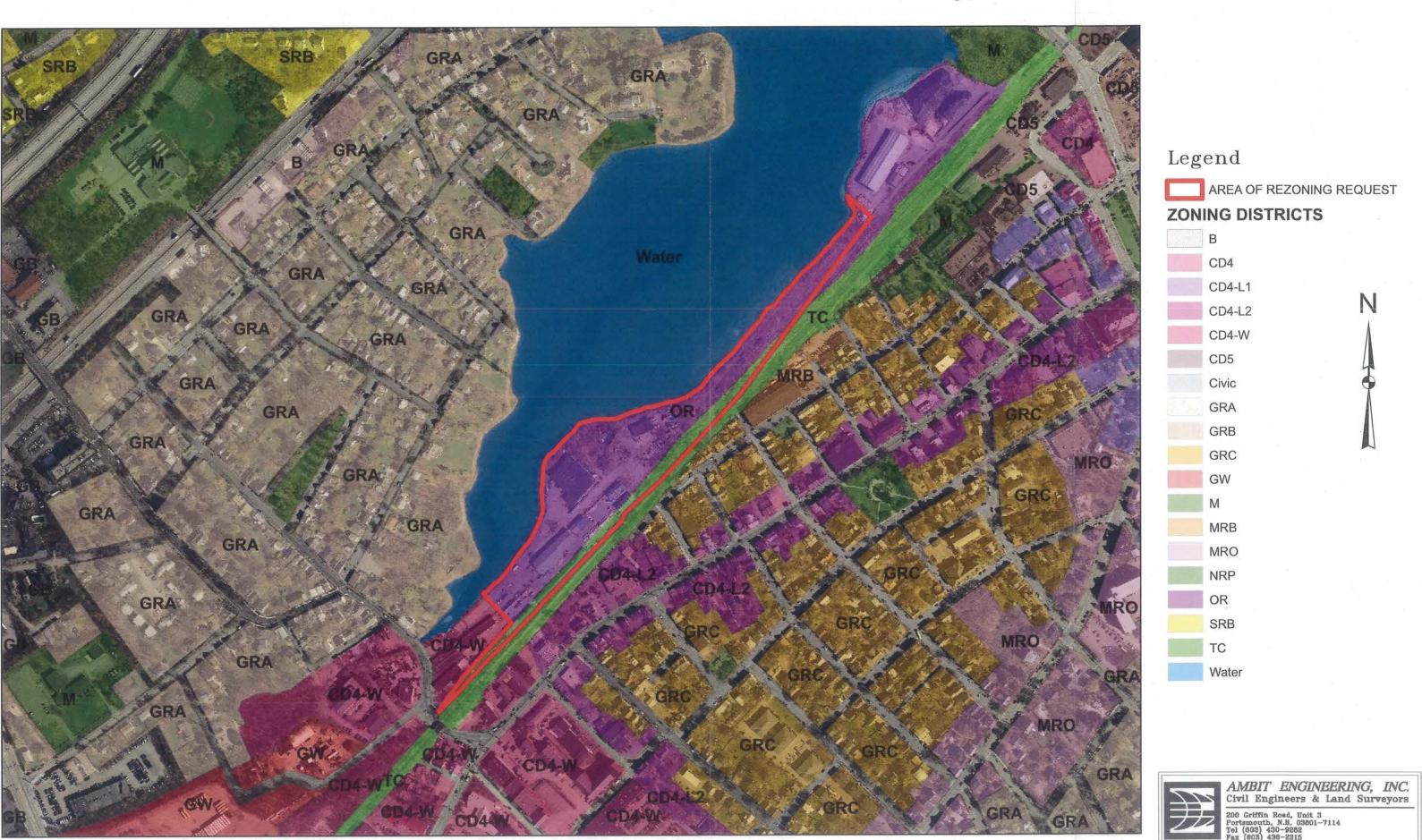
. . . . West End Incentive Overlay District

The boundary of the West End incentive Overlay Death as established at 200 feet Pern the rest lot lines of the abuling Abarch Road rols andor 100 feet from the rest rich for a notice of lots that abuling Abarch Incention and Charles and the public or private lots that that abuling Abarch as a product of Chevnolet Arenue whichever a greater

Exhibit 3

Area of zoning request

# AREA OF REZONING REQUEST



400

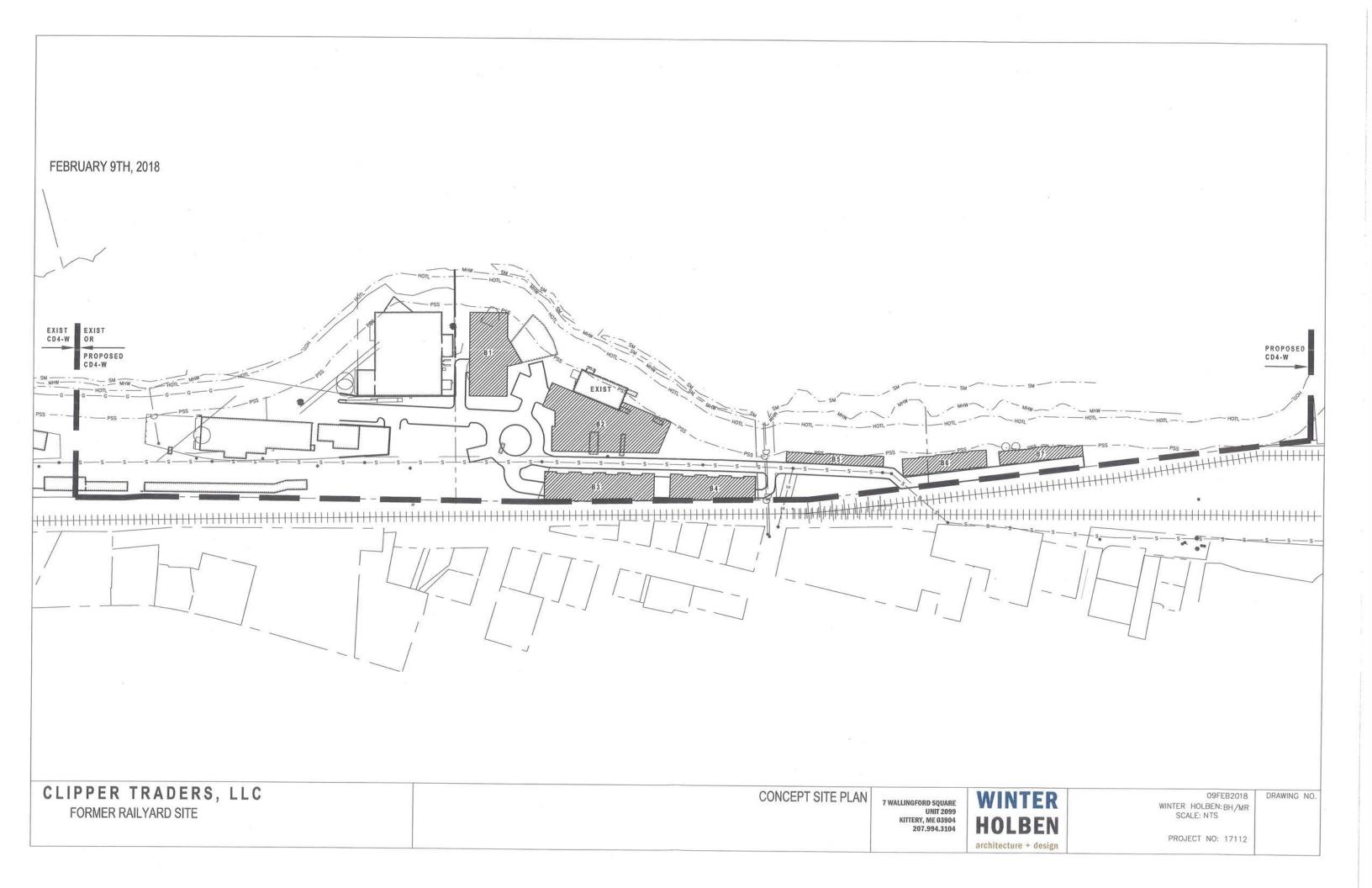
200

800

1,200

1,600

Exhibit 4 2/9/18 Site Plan



#### Exhibit 5

1/30/18 Town Meeting Presentation (partial)

# welcome

FORMER RAILYARD PROPERTY

REZONING DISCUSSION

#### **LOCAL PROJECT TEAM**

#### **Doug Pinciaro**

Clipper Traders

#### **Ed Hayes**

Ricci Lumber

#### **Terrence Parker ASLA**

terrafirma landscape architecture

#### **John Chagnon**

**Ambit Engineering** 

#### Brandon Holben AIA Elisa Winter Holben

WINTER HOLBEN architecture + design

#### Stephen G. Pernaw, P.E., PTOE

Stephen G. Pernaw & Company, Inc. Traffic Engineer

#### **Tim Phoenix**

Hoefle Phoenix Gormley & Roberts, P.A. Attorneys at Law

# project overview

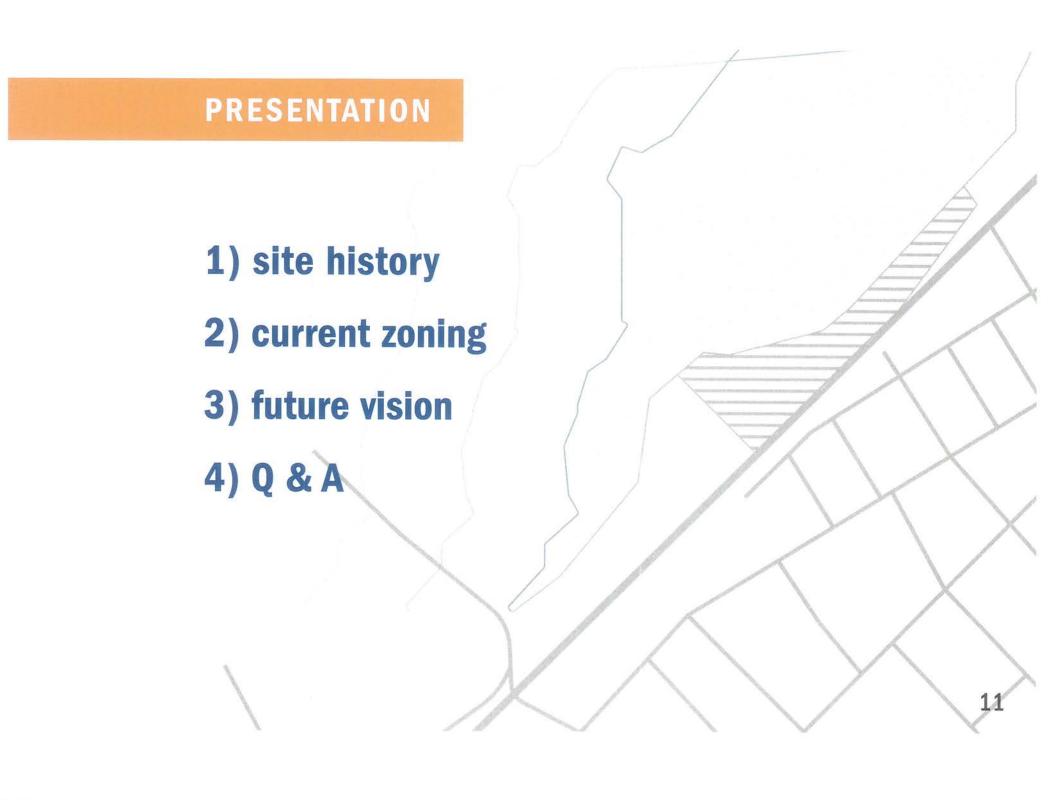
# PROJECT OVERVIEW

# railyard site



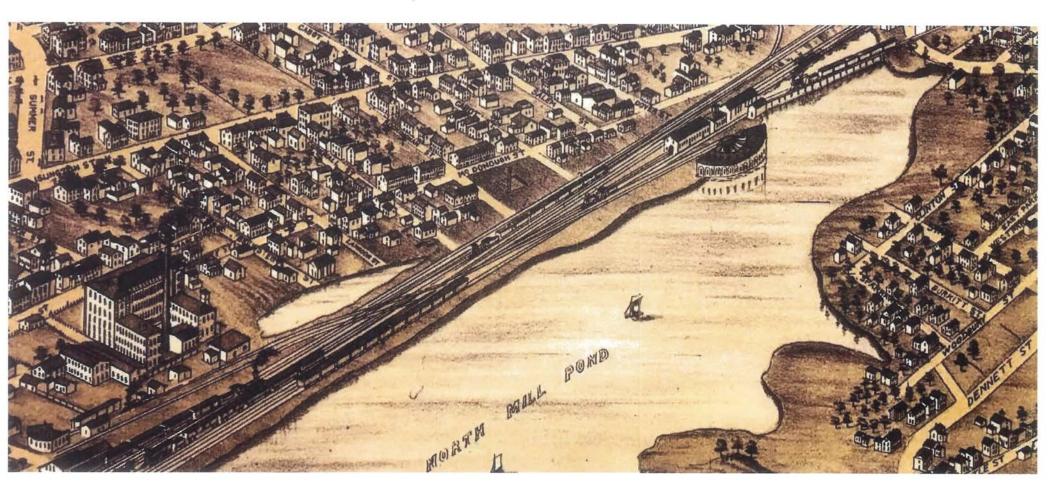
# project goals

- 1) TO COLLABORATE WITH THE CITY IN A REZONING EFFORT
  - 2) TO CREATE A COMMUNITY EXTENSION OF THE WEST END NEIGHBORHOODS
  - 3) TO OPEN UP <u>SAFE</u> PUBLIC ACCESS THROUGH A PUBLIC GREENWAY

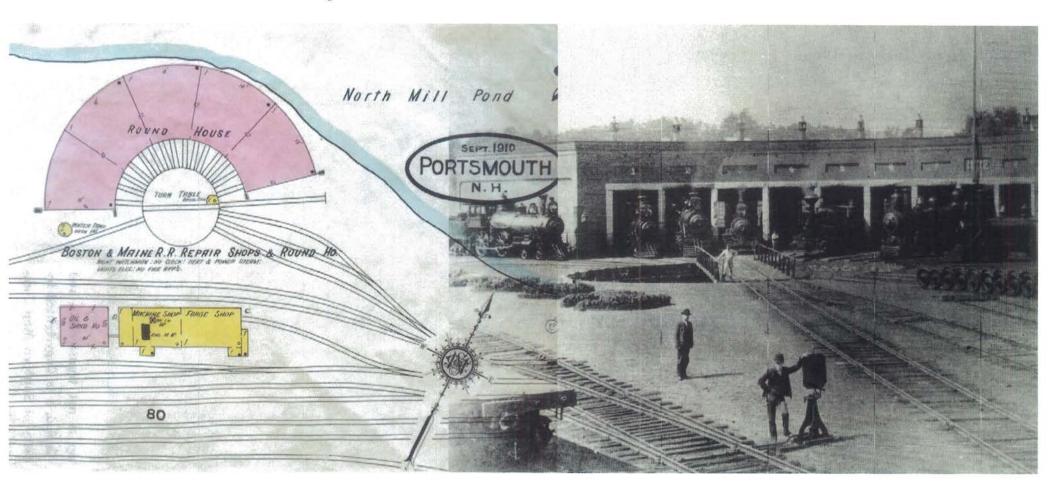


# site history

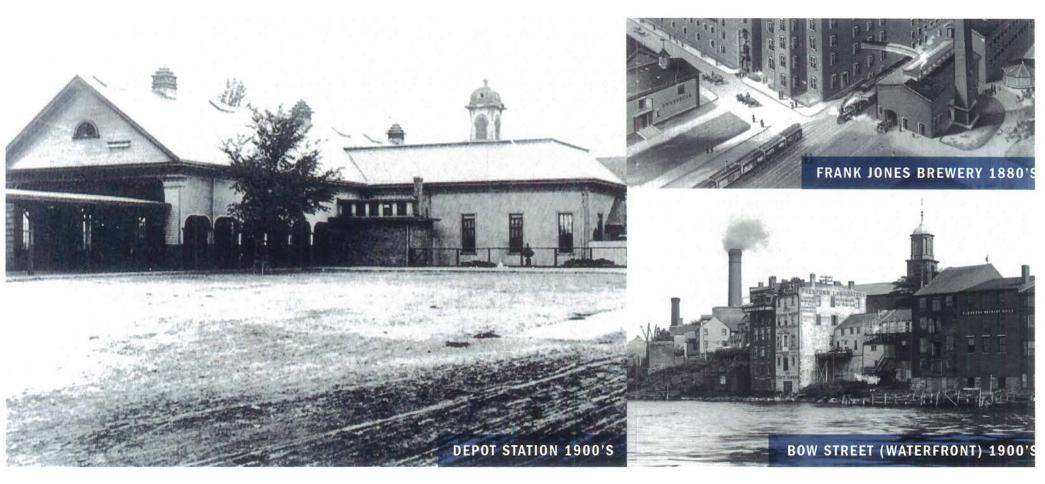
# 1840's historic portsmouth



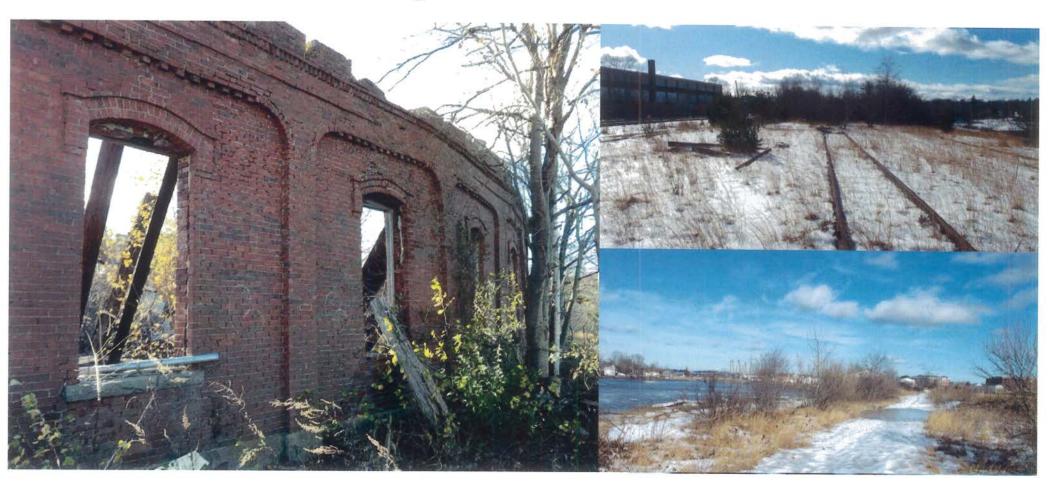
# 1910 railyard

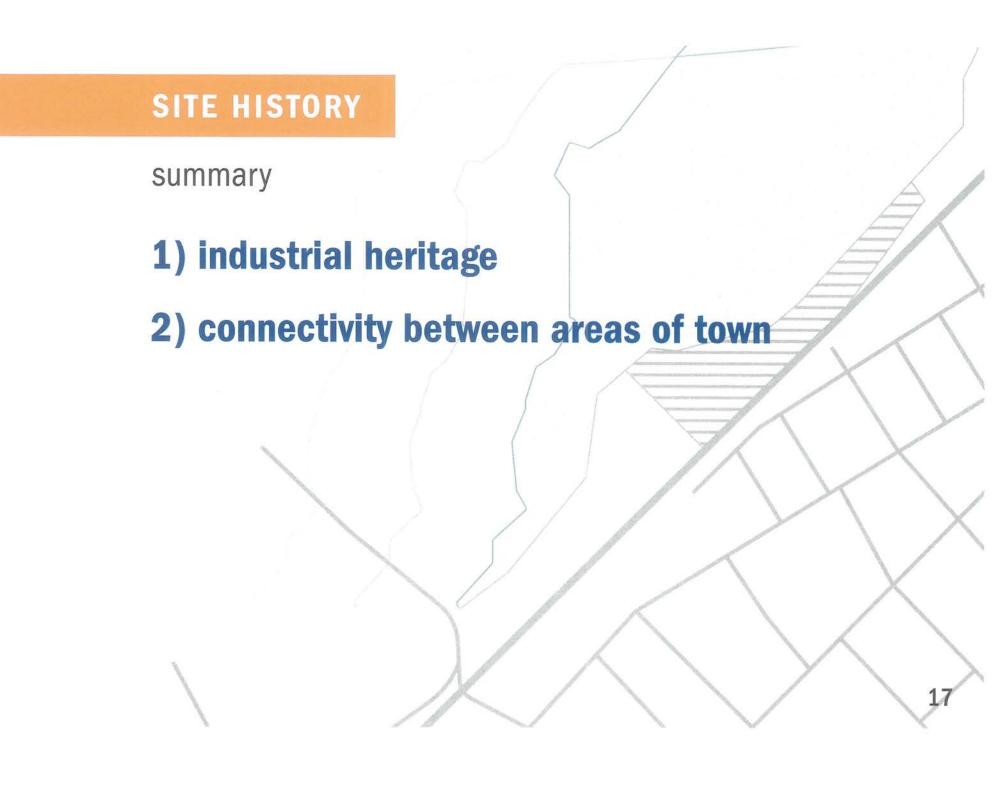


# industrial heritage



# industrial heritage





# current zoning

#### **CURRENT ZONING**

### zoning map



#### **CURRENT ZONING**

summary

- 1) current zoning could allow for a use that would need more parking and create more traffic
- 2) character based zoning allows for a residential neighborhood

# future vision

## west end vision plan



## west end vision plan - live, work, play

#### **Land Use**

Diversity of uses and housing types

#### **Civic Space**

· create plazas, paths, parks, trails and greenways

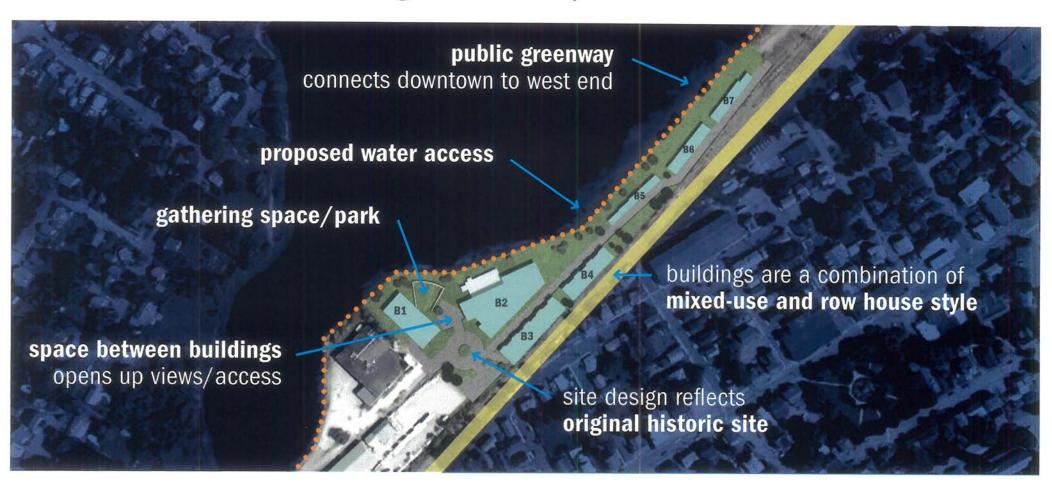
#### **Transportation Infrastructure**

· Multi-modal transportation and generous sidewalks, rail trails and bike facilities

#### **Building Design**

respond to surrounding context and views by stepping down building heights

## connected neighborhood experience

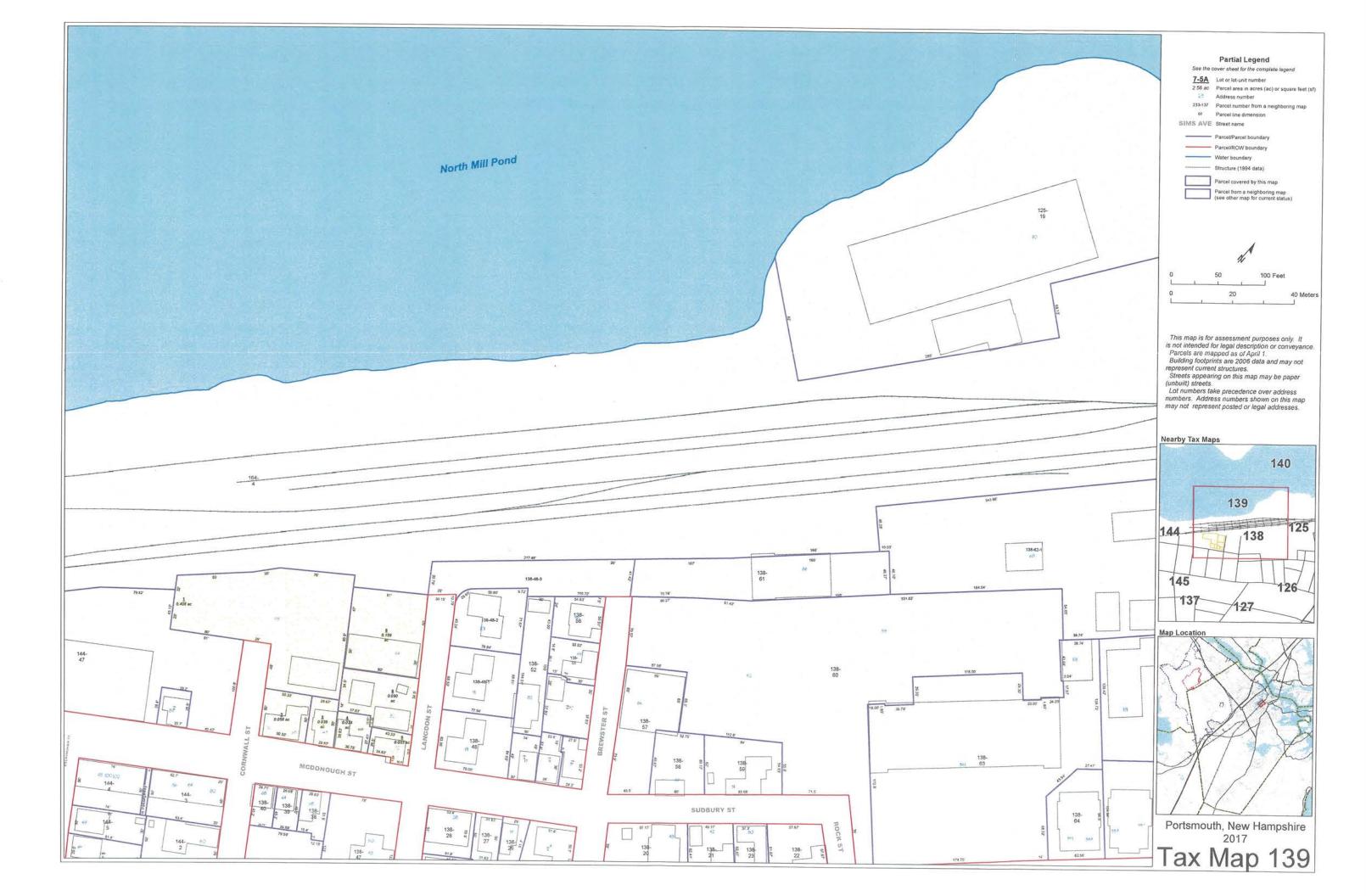


## greenway concept



Exhibit 6

Tax Maps





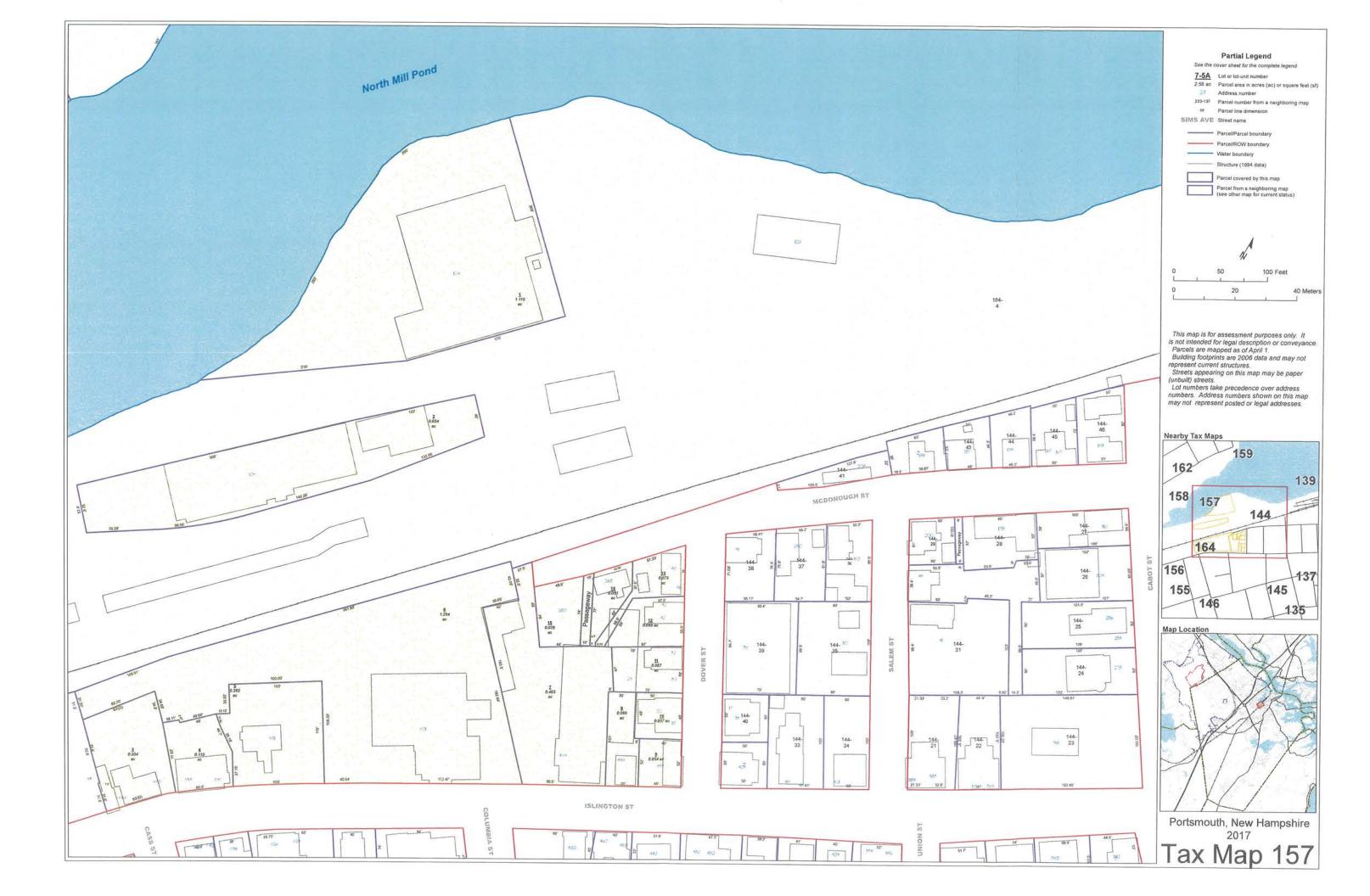




Exhibit 7
Site Photographs















